

## Key Objectives for Electoral Reform

Instrument	Element	Recommendation	Source
Constitution			
	Article 6		
		<ul style="list-style-type: none"> <li>• Harmonize with ICCPR Article 2, CEDAW, and National Agenda to prohibit all forms of discrimination against women</li> </ul>	DRI Carter Ctr
	Article 22		
		<ul style="list-style-type: none"> <li>• Mirror ICCPR Article 25 – specifically guarantee the right and opportunity for all citizens, without distinctions or unreasonable restrictions, to vote and be elected, equal and universal suffrage, and specific guarantees for the free expression of the will of voters</li> </ul>	DRI
	Article 65		
		<ul style="list-style-type: none"> <li>• Consider elections for Senate</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>• Consider elections for Senate               <ul style="list-style-type: none"> <li>○ If not elected, the Senate should be made more representative (more women, representatives of ethnic or religious groups, etc.)</li> </ul> </li> </ul>	Carter Ctr
	Article 67		
		<ul style="list-style-type: none"> <li>• Amend to clarify that candidates monitor the electoral process through agents that do so on their behalf</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Mandate IEC to deal with all elections, not only those for the House of Representatives</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Establish election timeframes for all elections to be held in the country in order to ensure periodicity</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Incorporate principle of equality of representation</li> </ul>	[EU] [DRI] [NDI]
	Article 123		
		<ul style="list-style-type: none"> <li>• Amend to give the IEC the power to interpret electoral laws that have not been</li> </ul>	Kennedy

		previously interpreted by the courts	
IEC Law			
	Objectives	<ul style="list-style-type: none"> <li>Establish the principles of justice, equal opportunity, transparency, and impartiality as basic principles for IEC and enforce these consistently.</li> </ul>	IEC
	Independence		
		<ul style="list-style-type: none"> <li>Ensure effective independence and unfettered regulatory power of IEC</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Ensure independence <ul style="list-style-type: none"> <li>Ensure budgetary autonomy</li> <li>Ensure full control over internal financial and staffing procedures</li> <li>Ensure permanent staff</li> </ul> </li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Make IEC more financially and administratively independent</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>Remove mention of government involvement in IEC's financial and administrative arrangements</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Further detach IEC from governmental institutions and authorities with regard to budget and administration</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>Exclude IEC members and senior staff from holding appointed positions for two years after conclusion of their IEC service (with possible exception for academic appointments)</li> </ul>	Kennedy
	Selection and Composition		
		<ul style="list-style-type: none"> <li>Broaden the membership of the nominating committee to include civil society representatives</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Allow public comment on nominees</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Ensure transparent selection on the basis of objective criteria</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Have President of Judicial Council chair the nominating committee</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Explicitly exclude close relatives of candidates and party leaders from IEC membership</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Require at least one woman on the IEC Board</li> </ul>	Kennedy

		<ul style="list-style-type: none"> <li>• Ensure equitable representation of women on the IEC Board</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>• Establish requirement for minimum number of women at each level, from Board to staff</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Hire more female election officials</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>• Consider having only Chair or Chair and Deputy Chair serve full-time, at least during non-election periods</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Ensure that not all members of the Board are replaced at once</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider requiring weekly Board meetings, at least during election periods</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider allowing two or three members of the Board to call for a meeting</li> </ul>	Kennedy
	Powers / Responsibilities		
		<ul style="list-style-type: none"> <li>• Enhance the role of IEC in managing and supervising parliamentary and municipal elections as well as any other elections without any need for government interference in defining the elections supervised.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Mandate IEC to deal with all elections, not only those for the House of Representatives</li> </ul>	EU DRI IRI
		<ul style="list-style-type: none"> <li>• Clarify the IEC's role in municipal elections – preferably all or none</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Mandate IEC to carry out nationwide civic awareness and voter education activities</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>• Further detail IEC's enforcement and punitive powers</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• IEC to establish dedicated office to review campaign contributions and spending</li> </ul>	NDI
		<ul style="list-style-type: none"> <li>• Grant the Board of Commissioners the authority of approving the by-laws of IEC.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Document the meetings and resolutions of the Board of Commissioners properly.</li> </ul>	IEC Kennedy
		<ul style="list-style-type: none"> <li>• Establish more flexible mechanisms for IEC to expand its staff as and when needed.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Enable IEC to interpret electoral laws that have not previously been interpreted by the courts (after Art. 123 of Constitution is amended)</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify the responsibilities of the Chairman and S-G in relation to “substantive” staff</li> </ul>	Kennedy

		of the Commission and the relationship between the S-G and the heads of departments / units	
		<ul style="list-style-type: none"> <li>Clarify the tasks of the election committees, the responsibilities of their members, the administrative and financial terms of reference, and mechanisms of decision making in these committees and submitting committee reports to the Board.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>Stipulate that IEC is responsible for training all cadres involved in implementing any phase of the electoral process</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>Institutionalize the supervisory role of IEC's Secretariat over the administrative, personnel, and financial functions of the election committees.</li> </ul>	IEC
	External Relationships		
		<ul style="list-style-type: none"> <li>Ensure full cooperation of all the institutions of the State during the electoral process.</li> </ul>	IEC
Electoral Law			
	System of Representation		
		<ul style="list-style-type: none"> <li>Establish periodic boundary delimitation to reflect equality of population, including criteria, competence, and timeframe</li> </ul>	EU DRI NDI IRI
		<ul style="list-style-type: none"> <li>If Jordanians are going to be allowed to register in their place of origin, consider basing allocation of seats on registered voters</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Establish a process and independent institution for electoral districting</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>Replace SNTV with a system that expresses the aspirations and wishes of the people</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Consider replacing closed lists with open lists</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Consider replacing local districts with majoritarian candidates elected at the level of the governorate</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Establishing governorate-level districts would address the issues related to awarding women's quota seats on the basis of percentage of votes</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Consider replacing SNTV system</li> </ul>	IRI

		<ul style="list-style-type: none"> <li>○ Allow voters to cast more than one vote (up to as many as there are seats)</li> </ul>	
		<ul style="list-style-type: none"> <li>● Allow only political parties to contest National List seats</li> </ul>	EU
		<ul style="list-style-type: none"> <li>● Establish threshold for allocation of PR seats</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>● If independents are allowed to form lists, mandate them to meet similar requirements (submitting similar numbers of nominating signatures, etc.)</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Increase the number of list seats (e.g., to 52 of 175)</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Increase number of National List seats</li> </ul>	RASED IRI
		<ul style="list-style-type: none"> <li>● Address malapportionment of district seats</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>● Increase the proportion of list seats</li> </ul>	DRI Carter Ctr
		<ul style="list-style-type: none"> <li>● Pool local districts to create multi-seat districts at the governorate level, with number of seats more closely reflecting population <ul style="list-style-type: none"> <li>○ Open List PR or Block Vote at governorate level</li> <li>○ Increase number of list seats</li> <li>○ Remove quotas for ethnic / religious groups</li> </ul> </li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>● Clarify the method of seat allocation among electoral lists</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Establish any reserved seats explicitly in the text of the law</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Eliminate restrictions on ethnic candidates to run for office</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>● Increase the women's quota as a percentage of total seats <ul style="list-style-type: none"> <li>○ Establish a women's quota for list seats (e.g., 10 of 52), with ultimate goal of reaching target set by UN MDGs</li> </ul> </li> </ul>	Kennedy DRI
		<ul style="list-style-type: none"> <li>● Incorporate a women's quota for National Lists</li> </ul>	NDI IRI
		<ul style="list-style-type: none"> <li>● Base allocation of women's quota seats on number of votes rather than percentage of votes</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>● Review reasonableness of existing age requirement (30)</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Lower the minimum age for House members to 25</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Lower the minimum age for candidates</li> </ul>	NDI RASED
		<ul style="list-style-type: none"> <li>● Allow individuals convicted of "non-political" crimes who have served their</li> </ul>	DRI

		sentence to run for office	
		<ul style="list-style-type: none"> <li>• Penalize pressuring any candidate to withdraw their candidacy</li> </ul>	DRI
	Voter Registration		
		<ul style="list-style-type: none"> <li>• Require those responsible for preparing voters lists to abide by internationally accepted standards</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>• Delete references to first-time election, ensure that process for future elections is clear</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>• Require the issuance of a receipt for any voter registration transaction</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>• Eliminate proxy registration</li> </ul>	IEC Carter Ctr IRI
		<ul style="list-style-type: none"> <li>• Strictly apply any legal provisions related to proxy registration</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Penalize retaining another's voter card</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Require written authorization for proxy registration</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Strengthen IEC's supervision of voter registration</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Ensure IEC management of voter registration</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>• Clarify IEC's role in maintaining the voters list</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Expand voter eligibility criteria, including those in pre-trial detention</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Allow those declared bankrupt and members of security forces to vote</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Ensure right to vote of those in pre-trial detention</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Review restrictions on persons "interdicted for any other reason"</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Stipulate that only a court order can disenfranchise persons with mental disabilities</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>• Consider allowing security forces to vote</li> </ul>	Carter Ctr NDI
		<ul style="list-style-type: none"> <li>• Consider extracting the Preliminary Voters List from the Civil Registry</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>• Clarify the process of being added to the voters list <ul style="list-style-type: none"> <li>○ Selection of polling location</li> </ul> </li> </ul>	Kennedy

		<ul style="list-style-type: none"> <li>○ Pre-registration anytime after reaching 17?</li> <li>○ Individuals leaving security agencies <ul style="list-style-type: none"> <li>▪ Add a clause analogous to 4C that security forces will provide IEC with lists of individuals in active service on any date specified by the Board</li> </ul> </li> <li>○ Individuals previously eligible who did not seek voter card</li> <li>○ Public review of list</li> </ul>	
		<ul style="list-style-type: none"> <li>● Clarify process of semi-annual updating of list <ul style="list-style-type: none"> <li>○ Only those reaching 18, or general update?</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Clarify process of dropping names of deceased <ul style="list-style-type: none"> <li>○ January / July?</li> <li>○ Monthly?</li> <li>○ Before any election?</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Giving voters the opportunity to choose, prior to Election Day, the polling center where they wish to cast their votes [<i>Incorporate into the law the provisions adopted by the Commission via the Executive Instructions</i>]</li> </ul>	IEC Kennedy DRI
		<ul style="list-style-type: none"> <li>● Assign voters to specific polling stations</li> </ul>	Carter Ctr IFES
		<ul style="list-style-type: none"> <li>● Assign voters to specific polling stations within their chosen polling center</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Specify that a citizen is eligible to vote only in the electoral district of his residence</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Require that the polling location appear on voter registration cards (if voter cards are to be used in the future)</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Establish explicit penalties for any person pressuring another to register or to refrain from registering to vote</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Consider collecting information on disabilities to assist the IEC in ensuring adequate accommodation of voters with disabilities</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>● Consider using National ID cards in lieu of voter cards once concerns about National ID cards are addressed</li> </ul>	Carter Ctr
	Nominations		
		<ul style="list-style-type: none"> <li>● Review / revise the electoral calendar to accommodate logistical considerations</li> </ul>	IFES

		<ul style="list-style-type: none"> <li>Establish a minimum for the number of candidates in a General List [<i>Incorporate into the law provisions adopted by the Commission via the Executive Instructions</i>]</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>Limit lists to party lists</li> </ul>	IEC IRI
		<ul style="list-style-type: none"> <li>Increase incentives for political party formation</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>Establish a women's quota for National Lists, possibly including "positioning" requirements (placing women in "electable positions" on each list)</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>Consider establishing a flat nominating fee for lists</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Harmonize resignation deadlines for all candidates <ul style="list-style-type: none"> <li>Clarify that all resignations must be accepted by that date</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Require only senior public officials to resign before the election; those at lower levels could be required to take a leave of absence, and be required to resign only if elected</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Require that the nomination period be publicized at least 90 days before the election, or reduce resignation period to 30 days before the election</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Increase nomination period to longer than three days</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Move nomination period earlier in the electoral calendar to avoid a situation where appeals on candidate registration could be decided only a few days before the election</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Revise timelines for candidate withdrawal to ensure sufficient time for ballot production</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>Consider accepting nominating petitions and/or reducing the nomination fee for individual candidates in the districts</li> </ul>	Kennedy IFES
		<ul style="list-style-type: none"> <li>Clarify the requirements for <ul style="list-style-type: none"> <li>list names / logos</li> <li>candidate and list numbering</li> <li>candidate and list order on the ballots</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Stipulate / clarify basis for establishing candidate order / numbers on ballots</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>Determine ballot order / number by random draw immediately after the close of nominations; numbers would not change once drawn</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Clarify the process for replacement of list candidates</li> </ul>	Kennedy



		<ul style="list-style-type: none"> <li>○ Allow for vetting of replacement candidates</li> </ul>	
		<ul style="list-style-type: none"> <li>● Transfer jurisdiction over initial complaints regarding nominations from Court of Appeal to Court of First Instance, thus allowing for appeal of the Court of First Instance’s initial ruling</li> </ul>	EU
	Campaigns / Campaign Finance / Media Regulation		
		<ul style="list-style-type: none"> <li>● Clarify restrictions on pre-campaign activities</li> </ul>	RASED Kennedy
		<ul style="list-style-type: none"> <li>● Begin formal campaign period only after the formal notification of the registration of all candidates or lists</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>● Define the rules related to propaganda campaigns in a way that is compatible with internationally accepted standards including: <ul style="list-style-type: none"> <li>○ defining an upper ceiling for spending on election campaigns,</li> <li>○ opening a bank account for the election campaign and</li> <li>○ submitting fiscal reports showing the sources of financing and means of expenditure</li> </ul> </li> </ul>	IEC
		<ul style="list-style-type: none"> <li>● Establish campaign spending limits</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>● Establish controls on the use of money in election campaigns in order to ensure that the voters’ will is not tampered with</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>● Require and ensure transparency of information related to sources of funding, expenditure ceilings, and the “means of spending”</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>● Require disclosure of contributions and expenditures <ul style="list-style-type: none"> <li>○ Require candidates and lists to set up dedicated campaign accounts and provide bank statements to IEC</li> <li>○ IEC to establish dedicated office to review campaign contributions and spending</li> </ul> </li> </ul>	NDI
		<ul style="list-style-type: none"> <li>● Establish clear financial disclosure regulations and enforcement mechanisms <ul style="list-style-type: none"> <li>○ Consider establishing a regulatory body within the IEC</li> </ul> </li> </ul>	IRI

		<ul style="list-style-type: none"> <li>○ Empower the regulatory body to adjudicate violations</li> <li>○ Require candidates and lists to disclose sources and uses of all funds</li> </ul>	
		<ul style="list-style-type: none"> <li>● Strengthen legal basis for IEC to impose mandatory campaign finance reporting</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>● Enable IEC to establish appropriate financial ceilings for election campaign expenditures</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>● Strengthen and enforce campaign finance laws</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>● Establish reasonable campaign spending limit for political parties and candidates</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>● Establish specific violations and sanctions for election campaign period</li> </ul>	EU
		<ul style="list-style-type: none"> <li>● Review campaign violations and expand the range of penalties to correspond more closely to the gravity of the offences</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>● Ensure effective enforcement of campaign violations <ul style="list-style-type: none"> <li>○ Reduce vote buying</li> <li>○ Effectively eliminate use of state logos and symbols in campaigns</li> <li>○ Eliminate campaigning on Election Day</li> </ul> </li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>● Strengthen IEC powers in relation to campaign finance reporting <ul style="list-style-type: none"> <li>○ Enable IEC to require pre- and post-election financial reports</li> <li>○ Establish sanctions for non-compliance, including late filing</li> </ul> </li> </ul>	Kennedy EU DRI
		<ul style="list-style-type: none"> <li>● Identify violations and punitive measures related to election campaigns</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>● Standardize candidate deposit for removal of campaign materials</li> </ul>	??????????
		<ul style="list-style-type: none"> <li>● Adopt punitive measures against those who buy votes</li> </ul>	IEC DRI
		<ul style="list-style-type: none"> <li>● Clarify IEC's role in monitoring campaigns / election propaganda and enforcing regulations in coordination with municipal authorities.</li> </ul>	IEC EU DRI
		<ul style="list-style-type: none"> <li>● Establish allocation of free airtime for election contestants on public broadcast media, especially those running at national level</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>● Establish a legislative environment that guarantees respect by all forms of the media outlets, regardless of ownership, of the principle of equality and equal opportunities among candidates and lists, and protecting the right of citizens to access neutral information.</li> </ul>	IEC EU

		<ul style="list-style-type: none"> <li>Strengthen fairness requirements pertaining to public media reporting of campaigns</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>Establish basic fairness requirements for private media reporting of campaigns</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>Require private media to set equal tariffs for all election contestants seeking to place paid advertisements</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Require media to distinguish between paid advertising and programme / editorial content</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Establish clear penalties for media failing to treat all candidates neutrally and equally</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Make all Codes of Conduct separate instruments, and remove them from Executive Instructions</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Establish 24-hour silence period before Election Day</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Stop election campaigns and propaganda, and remove all banners and pictures, 48 hours before Election Day</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>Review and enforce rules on Election-Day campaigning</li> </ul>	NDI
		<ul style="list-style-type: none"> <li>Restrict Election-Day campaigning</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>Establish clear prohibition against any form of campaign activity in the vicinity of a polling station, with appropriate penalties for infractions</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Clarify the system for receiving and handling complaints during the campaign, including the IEC's authority for dealing with them</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Consider establishing a specialized Electoral Prosecutor</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Consider establishing an independent media regulatory body</li> </ul>	????????
	Polling		
		<ul style="list-style-type: none"> <li>Simplify procedures</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Empower election officials to address violations at polling centers, especially public voting</li> </ul>	NDI
		<ul style="list-style-type: none"> <li>Clarify actions to be taken by polling officials when a voter purposely reveals or declares their vote</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>Increase the period between preparing the final lists of candidates and Election Day, to give enough time for designing, checking, and printing the ballots.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>Broaden the base for selecting election, polling, and canvassing committees beyond</li> </ul>	IEC

		government officials.	Kennedy
		<ul style="list-style-type: none"> <li>• Make appointment processes for polling staff more open and competitive</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>• Using a printed ballot which bears the names and pictures of candidates and the names and logos of national lists [<i>Incorporate into the law the provisions adopted by the Commission via the Executive Instructions</i>]</li> </ul>	IEC Kennedy DRI Carter Ctr IFES
		<ul style="list-style-type: none"> <li>• Enable voters to mark preferred candidate in local-district elections</li> </ul>	Kennedy NDI
		<ul style="list-style-type: none"> <li>• Require the use of ink in all elections</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Require the use of voting booths by all voters</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Incorporate the following provisions of the Executive Instructions into the law: <ul style="list-style-type: none"> <li>○ Record number of ballots received and serial numbers of seals before polling starts</li> <li>○ Explain the voting process to voters</li> <li>○ Procedures for verifying the identity of veiled women</li> <li>○ No use of photographic equipment in the polling station</li> </ul> </li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Ensure members of the polling and canvassing committees are able to vote</li> </ul>	IEC NDI
		<ul style="list-style-type: none"> <li>• Clarify process for Election Day replacement of polling staff</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>• Allow individuals who are unable to reach polling locations for reasonable reasons (e.g., infirmity) an effective opportunity to vote</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Allow voting to continue as long as there are voters still waiting to vote who were in line at the official closing time</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Establish clear procedures for cases of interruption of polling</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>• Consider offering voters a “No” option in the case of an unopposed candidate</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Eliminate multiple hard-copy voter lists and registers at polling stations</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Eliminate voter registers</li> </ul>	NDI
		<ul style="list-style-type: none"> <li>• Clarify procedures for cases where the electronic network fails so that integrity of the ongoing polling process is maintained</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Clarify the use and role of the data entry system in law or EIs</li> </ul>	Carter Ctr

		<ul style="list-style-type: none"> <li>• Enable voter who makes a mistake to receive a new ballot</li> </ul>	NDI
		<ul style="list-style-type: none"> <li>• Establish maximum number of voters per polling station</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Stipulate that polling locations should be accessible to voters with disabilities</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Ensure that special-need voters are able to cast their votes</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>• Assess feasibility of overseas voting</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Enfranchise Jordanians living outside the country</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>• Provide absentee voting inside the country</li> </ul>	IRI
	Counting / Tabulation / Announcement of Results		
		<ul style="list-style-type: none"> <li>• Simplify procedures</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>• Clarify procedures for tabulation and announcement of results</li> </ul>	RASED
		<ul style="list-style-type: none"> <li>• Enable candidate representatives to sign the polling and counting minutes and to lodge reports of instances where they were not allowed to sign them</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>• Incorporate in the law the requirement for results to be posted at each polling station <i>[Incorporating a provision adopted by the Commission via Executive Instructions]</i></li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Establish the Special Committee sufficiently early before Election Day to enable it to take the necessary arrangements for undertaking its tasks.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Clarify role / responsibilities / timeline of Special Committee</li> </ul>	IEC[?]
		<ul style="list-style-type: none"> <li>• Incorporate the following provisions of the Executive Instructions into the law: <ul style="list-style-type: none"> <li>○ Place votes for different candidates or lists in different piles during counting</li> <li>○ Record all relevant data in the minutes</li> </ul> </li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Stipulate that the number of copies of minutes will depend on circumstances, and establish who should receive copies</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>• Require IEC to publish detailed final results at the polling station level</li> </ul>	EU IFES
		<ul style="list-style-type: none"> <li>• Define clear criteria in relation to valid and invalid ballots and harmonize the criteria between the papers of local constituencies and those of the national constituency,</li> </ul>	IEC

		esp. the validity of the first of multiple marks on a constituency ballot but invalidity of all of multiple marks on PR ballot	
		<ul style="list-style-type: none"> <li>• Establish consistent standard for invalid ballots</li> </ul>	Carter Ctr IRI
		<ul style="list-style-type: none"> <li>• Report [separate] data on blank and invalid ballots at all levels</li> </ul>	Carter Ctr IFES
		<ul style="list-style-type: none"> <li>• Clarify the mechanism of computing votes and extracting results</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Adopt a new mechanism for canvassing votes in the National Constituency, whereby polling and canvassing committees would send the records of canvassing sessions directly to the Special Committee without having to pass through local election committees, which should devote their time to compiling results of local districts, while the Special Committee devotes its time to compiling results of lists</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Establish regulations related to the performance of the media during election campaigns, whereby the media are committed to neutrality and vouch not to publish election results before approval by the relevant election committees.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Establish a deadline for announcing the final results</li> </ul>	EU Carter Ctr
		<ul style="list-style-type: none"> <li>• Clearly define results announcement procedures</li> </ul>	
	Complaints / Challenges / Disputes		
		<ul style="list-style-type: none"> <li>• Designate a judicial panel to examine all cases related to electoral offenses during all the stages of the electoral process and granting this panel the authority to suspend the candidacy of violators of the law and its executive instructions.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>• Clarify the authority responsible for pursuing the prosecution of electoral crimes <ul style="list-style-type: none"> <li>○ Consider establishment of Special Prosecutor for Electoral Crimes</li> </ul> </li> </ul>	RASED
		<ul style="list-style-type: none"> <li>• Ensure law enforcement agencies investigate electoral crimes and bring those responsible to justice</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>• Give punishment of electoral crimes urgency and establish a special court to adjudicate these crimes and sentence perpetrators before Election Day</li> </ul>	NCHR

		<ul style="list-style-type: none"> <li>Consider establishing a specialized Electoral Prosecutor</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Consider creation of a special court to handle all election-related cases in a timely manner</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Establish a judicial mechanism to adjudicate electoral crimes before winning candidates take office</li> </ul>	IRI
		<ul style="list-style-type: none"> <li>Formulate clear rules and fundamentals in consultation with Judiciary on which to rely in settling appeals regarding the accuracy of election results.</li> </ul>	IEC
		<ul style="list-style-type: none"> <li>Clarify the types of challenges / objections / appeals allowed at each stage of the process</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Establish procedures for voters to submit complaints during polling, counting</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Stipulate the right of (and process for) all stakeholders, including voters, to file a complaint to IEC or Courts against any act, decision, or omission that is in apparent violation of the law</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Ensure that legal remedy is available at two levels for all phases of the electoral process</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Establish clear timetable for resolution of all types of election-related disputes</li> </ul>	Carter Ctr
		<ul style="list-style-type: none"> <li>Stipulate which Court has jurisdiction to hear cases challenging the compatibility of IEC Executive Instructions with primary legislation</li> </ul>	DRI
	Miscellaneous		
		<ul style="list-style-type: none"> <li>Amend the election law to reinforce the democratization process, political pluralism, popular participation, and just parliamentary representation in accordance with the Constitution and in line with relevant international standards</li> </ul>	NCHR
		<ul style="list-style-type: none"> <li>Ensure effective independence and unfettered regulatory power of IEC</li> </ul>	EU
		<ul style="list-style-type: none"> <li>Review all sanctions for electoral offences to ensure greater proportionality and fairness, especially Art. 62 (E, F)</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>Stipulate specific / appropriate penalties for intimidating or threatening voters and for bribing, coercing, or threatening a polling official (or otherwise conspiring to affect the election results)</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Clarify process for by-elections</li> </ul>	Kennedy

		<ul style="list-style-type: none"> <li>Clarify all points relating to the electoral calendar, ensuring feasibility of each period or deadline <ul style="list-style-type: none"> <li>Nomination period, campaign period, withdrawal deadline, and by-elections need close attention</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Consolidate objection periods so that there is a single deadline for any type of objection, not one for candidates and another for the public</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Review definitions</li> </ul>	IFES
		<ul style="list-style-type: none"> <li>Ensure that candidate and list agents are able to monitor the entire electoral process, not just Election Day <ul style="list-style-type: none"> <li>Consider providing training for candidate and list agents</li> </ul> </li> </ul>	IRI
		<ul style="list-style-type: none"> <li>Stipulate that observers are able to carry out their activities on Election Day from the moment to PCC begins its work through the completion of all phases of the counting</li> </ul>	NCHR
Political Parties Law			
	Registration		
		<ul style="list-style-type: none"> <li>Reduce required number of founding members, rescind requirement that founding members must be from at least seven governorates</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Reduce required percentage of founders from each governorate to 2%</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Reduce minimum age of party founders to 18</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Increase incentives for political party formation</li> </ul>	IFES
	Regulation		
		<ul style="list-style-type: none"> <li>Establish public financial assistance</li> </ul>	EU DRI
		<ul style="list-style-type: none"> <li>Convert Political Parties Affairs Committee to an independent, non-governmental body – not chaired by member of government, no government majority on the Committee</li> </ul>	DRI Kennedy
		<ul style="list-style-type: none"> <li>Allow small anonymous donations – e.g. up to JD20 – to reduce recordkeeping burden</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Allow registered parties to merge without prior Committee approval</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>Allow changes to a Party’s statutes on a “no objection” basis</li> </ul>	Kennedy



Municipalities Law			
		<ul style="list-style-type: none"> <li>• Revise to reflect IEC responsibility for administering municipal elections</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Ensure that the division of cities into electoral districts is done in a manner that reflects equality of voting strength between districts</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify who can dissolve a municipal council and on what grounds</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify the process for filling of vacancies on municipal councils <ul style="list-style-type: none"> <li>○ Consider drawing names in cases where vacancies are to be filled from those eligible to vote</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Begin preparations six months before the end of the council term</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Open election positions to citizens, not just government employees</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify ordering of names on voter lists – alphabetical by what?</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Reduce residency requirement to three months prior to preparation of voter list</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify that voter disqualification for mental incapacity can only be declared by a judge</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify posting of notice of nominations period and election date in municipal building <b>and</b> any other location deemed appropriate</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Reduce age qualification for candidates for council – 18? 20?</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Move candidate withdrawal deadline to at least 15 days before election</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider offering voters a “No” option in case of unopposed candidates</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify conditions for the extension of voting hours <ul style="list-style-type: none"> <li>○ Anyone who is in line at the announced closing time should be allowed to vote, even if no extension is announced</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Stipulate use of voting screens, ink, and numbered seals</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider allowing voters to write (if not mark) numbers of preferred candidates <ul style="list-style-type: none"> <li>○ More voters are numerate than literate</li> <li>○ Easier to read</li> <li>○ Have only as many spaces as there are seats to fill so that voters to not overvote</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Re-consider procedure for assisted voting <ul style="list-style-type: none"> <li>○ Allow voter to choose anyone? (this should be the case for persons with</li> </ul> </li> </ul>	Kennedy

		<ul style="list-style-type: none"> <li>disabilities in any case) <ul style="list-style-type: none"> <li>○ Do not involve any more people than necessary</li> </ul> </li> </ul>	
		<ul style="list-style-type: none"> <li>• Consider having polling staff also count ballots</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider giving Judiciary power to determine validity of municipal elections</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify process of filing challenge / complaint at each stage of the process</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Stipulate that number of blank ballots should be reported</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider reducing candidacy fees for female candidates</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify how number of seats on each council is set and changed</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify process of determining female winners <ul style="list-style-type: none"> <li>○ Also clarify process of declaring “unopposed” female winners</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Consider eliminating “additional appointed” members of each council <ul style="list-style-type: none"> <li>○ Alternatively, establish objective criteria for appointments</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Some clarifications / amplifications needed in prohibitions / penalties <ul style="list-style-type: none"> <li>○ Carrying <b>any</b> weapon in any election location during the <b>entire</b> election period – i.e., until declaration of winners</li> <li>○ Harming election officials should also include threatening or intimidating</li> <li>○ Giving or offering inducements should also include threatening to withhold</li> <li>○ Clarify that anyone disrupting the election process can be expelled by the head of the polling center</li> <li>○ Publication of materials requires name of person responsible</li> </ul> </li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Specify date range for repeat election if initial election is nullified by court</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Incorporate duties and prohibitions of mayors in the law</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Move 33B to after 36A</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify process for filling of vacant seats</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify timing of extraordinary Council sessions – does “within a week” make sense if regular meetings are at least weekly?</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Suggest taking decisions in public meetings unless the topic is especially sensitive, in which case a public decision should be taken to take the decision in a private session.</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Clarify timing of removal of names of deceased from voter rolls</li> </ul>	Kennedy
		<ul style="list-style-type: none"> <li>• Candidate nomination fee was previously refundable if candidacy was rejected –</li> </ul>	Kennedy

		suggest retaining that provision	
Press & Publications Law, Audio-Visual Media Law			
		<ul style="list-style-type: none"> <li>• Replace existing provisions with a self-regulatory system for online media outlets</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Eliminate or simplify licensing provisions that affect the operational independence of print and broadcast media</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Establish independent media regulatory body to supervise broadcast and print media and a mechanism to deal with violations and complaints</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Establish a self-regulatory body that would put in place a voluntary code of conduct, including principles for journalistic standards, professional ethics, and awareness of media's social responsibility, endorsed by all media practitioners</li> </ul>	EU
		<ul style="list-style-type: none"> <li>• Review (especially stringent controls over electronic media) to ensure compliance with Article 19 of ICCPR and General Comment 23 of UN Human Rights Committee</li> </ul>	DRI
Penal Code			
		<ul style="list-style-type: none"> <li>• Revise (esp. Art. 150 and 195) to guarantee freedom of speech and allow media to fulfill its role in safeguarding democratic principles</li> </ul>	DRI
General			
		<ul style="list-style-type: none"> <li>• Require any new laws related to elections to be in place at least one year before elections</li> </ul>	Kennedy

Executive Instructions		<i>Note: This section is not yet complete.</i>	
	EI 2 / 3		
		<ul style="list-style-type: none"> <li>Stipulate that observers are able to carry out their activities on Election Day from the moment to PCC begins its work until the completion of all phases of the counting process</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Clarify that observers and candidate agents may request and receive non-confidential information from electoral officials</li> </ul>	DRI
	EI 10		
		<ul style="list-style-type: none"> <li>Clarify the use and role of the data entry system in law or EIs</li> </ul>	Carter Ctr
	EI 12		
		<ul style="list-style-type: none"> <li>Confirm right of candidate / party agents to monitor the entire electoral process, not just Election Day activities</li> </ul>	DRI
		<ul style="list-style-type: none"> <li>Establish the right of candidate / party agents to receive certified copies of the results of polling for each polling station where they witnessed the counting of votes</li> </ul>	DRI
		<ul style="list-style-type: none"> <li></li> </ul>	
		<ul style="list-style-type: none"> <li></li> </ul>	
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